

Message Text

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45

ACTION ARA-20

INFO OCT-01 IO-14 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 ACDA-19 EB-11 OMB-01 CIEP-02 TRSE-00 AID-20

IGA-02 DRC-01 /168 W

----- 126039

R 292345Z NOV 73 ZFG
FM AMEMBASSY LIMA
TO SECSTATE WASHDC 7946
INFO ALL OAS CAPITALS 17
USMISSION USUN NEW YORK
AMEMBASSY GEORGETOWN
AMEMBASSY NASSAU
USCINCSO

C O N F I D E N T I A L

LIMITED OFFICIAL USE LIMA 8756

FROM USDEL

EO 11652: GDS
TAGS: PFOR, OAS
SUBJ: PHASE III OAS SPECIAL COMMITTEE, REPORT NO. 8 -
RIO TREATY

1. THE PERUVIAN DELEGATION ON NOVEMBER 26 INTRODUCED
THREE AMENDMENTS TO THEIR PROPOSAL FOR REVISION OF
THE RIO TREATY:

A. CHANGE ALL REFERENCES TO "ARMED ATTACK" TO
"ARMED GGRESSION" AND DEFINE THE LATTER AS IN-
CLUDING "ARMED ATTACK, INVASION, BOMBARDMENT,
ARMED INCURSION AND BLOCKADE".

B. RE-INTRODUCE EXTRACONTINENTALATTACK AS AN
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EVENT IN WHICH THE TREATY'S ORGAN OF CONSULTATION

COULD ACT, THOUGH NOT AUTOMATICALLY, SO THAT PERU'S

DRAFT ARTICLE 6 NOW READS:

("IF THE TERRITORY OF

ONE OR MORE OF THE HIGH CONTRACTING PARTIES IS
AFFECTED BY EXTRACONTINENTAL ARMED ATTACK,
THE ORGAN OF CONSULTATION SHALL MEET IMMEDIATELY
TO EXAMINE THE SITUATION, BEGIN UNDERLINE TAKE
THE URGENT MEASURES WHICH ARE DEEMED NECESSARY
END UNDERLINE AND DECIDE UPON THE JOINT ACTION
THE PARTIES SHOULD TAKE BEFORE THE WORLD OR-
GANIZATION SO AS TO SECURE APPLICATION OF THE
PERTINENT PROVISIONS OF CHAPTERS VI AND VII OF
THE CHARTER OF THE UNITED NATIONS."

C. INTRODUCE A VERY WATERED-DOWN VERSION OF

THE TREATY'S CURRENT ARTICLE 6, AS FOLLOWS:

"IF ONE OR MORE OF THE HIGH CONTRACTING PARTIES
CONSIDERS THE INVIOABILITY OR THE INTEGRITY OF
ITS TERRITORY OR ITS SOVEREIGNTY OR POLITICAL
INDEPENDENCE THREATENED BY ANOTHER AMERICAN
STATE, IT MAY REQUEST THE CONVOCAION OF THE
ORGAN OF CONSULTATION, WHICH SHALL MEET IM-
MEDIATELY TO EXAMINE THE SITUATION, RECOMMEND
THE PROCEDURES FOR PEACEFUL SOLUTION SET FORTH
IN THE INSTRUMENTS IN FORCE ON THE SUBJECT AND,
IF APPROPRIATE, TAKE THE URGENT MEASURES WHICH
ARE CONSIDERED NECESSARY FOR MAINTENANCE OF THE
PEACE."

2. THE LATTER TWO CHANGES REPRESENT IMPORTANT
CONCESSIONS BY PERU. THEY REFLECT PERU'S REALIZA-
TION OF ITS ISOLATION FROM MOST OF THE OTHER LATINS
AND THE INCREASINGLY CLEAR DESIRE OF MOST SIGNATORIES
TO MAINTAIN AN EFFECTIVE RIO TREATY. BUT THEY
ALSO SHOW AN UNACCUSTOMED FLEXIBILITY ON PERU'S
PART.

3. DEBATE ON THE RIO TREATY CONTINUED TUESDAY AND
WEDNESDAY MORNINGS, AND WHILE SEVERAL DELEGATES
NOTED THE CHANGES IN PERU'S POSITION, THOSE CHANGES
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DO NOT SEEM TO HAVE ALTERED THE GENERAL DIRECTION
OF THE DEBATE. THE PUBLIC DEBATES HAVE NOW ENDED
AND THE VARIOUS SUBCOMMITTEE REPORTS AND THE FINAL
REPORT ARE BEING WORKED ON. NEVERTHELESS, PRIVATE
NEGOTIATIONS ON DRAFTING AND CONTENT OF FINAL
REPORT MAY, AS AT FIRST LIMA STAGE, BE A CRUCIAL
PART OF MEETING.

4. THE FOLLOWING ARE THE HIGHLIGHTS OF DEBATE
TUESDAY AND WEDNESDAY:

A. ARGENTIAN: THE TREATY SHOULD BE LIMITED TO ARMED
AGGRESSION FROM WITHIN OR FROM OUTSIDE THE HEMIS-
PHERE. ANY MEASURE TAKEN UNDER THE TREATY SHOULD
BE PERIODICALLY REVIEWED AND, WHEN IT NO LONGER HAS
THE SUPPORT REQUIRED TO IMPOSE IT, IT SHOULD BE
CANCELLED.

B. ECUADOR: THE ZONE COVERED BY THE TREATY (ART.4)
SHOULD BE REDUCED IN SIZE. THE TREATY SHOULD NOT
COVER MEMBERS' TROOPS OUTSIDE THE ZONE.

C. GUATEMALA: BOTH INTRA- AND EXTRACONTINENTAL
ARMED ACTION SHOULD BE COVERED. THE ZONE COVERED
SHOULD BE RESTRICTED TO THE HEMISPHERE. AGGRESSION,
INCLUDING ECONOMIC AGGRESSION, SHOULD BE DEFINED
AND INCORPORATED IN THE TREATY.

D. MEXICO: "ARMED ATTACK" IS A CLEAR TERM;
"AGGRESSION" IS NOT. PERHAPS "ECONOMIC AGGRESSION"
SHOULD BE DROPPED IN FAVOR OF "ILLEGAL COERCIVE
MEASURES OF AN ECONOMIC NATURE."

E. BRAZIL: THE TREATY SHOULD COVER EXTRACONTI-
NENTAL ATTACK. THE ZONE SHOULD NOT MERELY GO OUT
TO THE TERRITORIAL SEAS, SINCE STATES CLAIM WIDELY
DIVERGENT TERRITORIAL SEAS. ECONOMIC AGGRESSION
SHOULD NOT BE INCLUDED. BRAZIL FAVORS COLLECTIVE
ECONOMIC SECURITY, BUT IT SHOULD BE DEALT WITH IN
THE UN OR UNCTAD, NOT THE RIO TREATY.

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F. UNITED STATES: REITERATION OF MAIN POINTS OF
OCTOBER 26 SPEECH. WE MUST GUARD AGAINST EXTRA-
CONTINENTAL AS WELL AS INTERCONTINENTAL WBW
XLPUHYJIRUXYXSE FUTURE CANNOT BE FORESEEN.
ECONOMIC
AGGRESSION IS TOO VAGUE A CONCEPT; IT MUST BE
STUDIED FURTHER AND THE RIO TREATY IS THE
WRONG INSTRUMENT. THE ZONE SHOULD GO WELL BEYOND
THE AREAS OF SOVEREIGN JURISDICTION NOW CLAIMED BY
ANY MEMBER. THE U.S. IS PREPARED TO BE FLEXIBLE
REGARDING THE MATTER OF EXCLUDING TROOPS OUTSIDE
THE ZONE.

G. URUGUAY: "AGGRESSION" IS TOO DIFFICULT TO DEFINE
AND SHOULD NOT BE SUBSTITUTED FOR "ARMED ATTACK".

H. VENEZUELA: BOTH "ARMED AGGRESSION" AND ECONOMIC AGGRESSION SHOULD BE INCLUDED. EXTRACONTINENTAL ATTACK SHOULD BE COVERED, BUT LATIN AMERICAN SHOULD NOT BE TIED TO U.S. INTERNATIONAL POLICY.

I. LATINS SHOULD GET TOGETHER TO DISCUSS A NEW COLLECTIVE SECURITY INSTRUMENT AND HOW TO DEAL WITH THE US ON THIS QUESTION.

5. WE WILL GIVE OUR VIEWS ON THE CURRENT OUTLOOK IN A LATER CABLE.
BELCHER

NOTE BY OC/T: PARA F AS RECEIVED. SERVICED UPON REQUEST.

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